Governor's FY 2018 Budget: Articles

Staff Presentation to the House Finance Committee February 15, 2017

Introduction

Article 5 – Government Reorganization

- Public Safety
- Health Plans
- Unclassified Positions
- Article 6 Government Reform
 - Director Salaries
 - Employee Protections
 - Tax Information Disclosure

Article 5

Article 5 – Government Reorganization

- Department of Public Safety
- Emergency Management Agency
- Unclassified Service
- Health Care Plan Utilization Review
 - Department of Health
 - Office of the Health Insurance Commissioner

Article 5 – Public Safety

- Department was created by 2008 Assembly
 - E-911, State Fire Marshal, Justice Commission, Capitol Police, Municipal Police Training Academy and State Police
 - Sheriffs was added in by 2011 Assembly
- Under current law, Superintendent of State Police also serves as director of Department

Article 5 – Public Safety

- Replaces Director with Commissioner
 - Oversee policy & management of all divisions
 - Appointed by Governor with Senate advice & consent

State Police

- Ends Superintendent dual role as DPS director
 Appointed by and serves at pleasure of Governor
- No other changes to State Police statutes
 - Entity remains under control of DPS

Article 5 – Public Safety

Proposal is effective July 1, 2017
 FY 2018 Budget includes \$0.2 million for commissioner position and \$0.3 million for two support staff

Policy director and an executive assistant
 Governor's revised FY 2017 budget also includes 3 months of funding

Separate legislation?

Article 5 – EMA

- Establishes Emergency Management Agency as a division within the Department of Public Safety
 - Previously with Military Staff
 - Became a stand-alone agency in 2015
- EMA director would still be appointed by Governor
 - Commissioner may prescribe other duties and responsibilities

Divisions of State Service

- Classified
- Unclassified
 - Positions specifically established by RIGL 36-4-2 or elsewhere in statutes
 - Employees of elected officials, courts, dept. directors and their admin assistants, independent agencies, or public authorities
 - Employees involved in policy making
- Non-classified
 - Positions covered under Board of Education
 - Incl. senior administrative staff and faculty

Divisions of State Service

- Classified Service
 - Competitive civil service examinations
 - Non-Competitive
 - Positions include routine, laboring, custodial, or domestic tasks; subject to continuing supervision
 - Require licenses, certificates, or registrations
- Current law requires all positions be classified unless otherwise specified in the general laws

Article 5 – Unclassified Service

- Section 3 adds 11 positions to the unclassified service
 - DEM, DOH, DPS, DHS & EOHHS
 - Policy director, deputy director, chief of staff, leg. liaison, Medicaid director, commissioner, communications/legislative coordinator and chief public affairs officer
 - Third year of a similar request from current Administration
 - Also requested by prior administration

Article 5 – Unclassified Service

	DOH	DEM	DHS	OHHS	DPS
Leg Liaison	Х				
Chief of Staff		Х	Х		
Chief Public Affairs Officer		Х			
Policy Director		Х	Х		Х
Deputy Director			Х		
Communications/Leg Coordinator			Х		
Medicaid Director				Х	
Commissioner					Х

- Sections 6 -10 transfer responsibility for Health Care Plan Quality and Utilization Review from the Department of Health to the Office of the Health Insurance Commissioner
- Appears to align DOH responsibilities with similar OHIC functions

Office of Managed Care Regulation

- "...protect Rhode Island healthcare consumers and providers by ensuring that Health Plans and Utilization Review agencies provide quality, continuity, and access related to healthcare service"
 - Certify Health Plan & Utilization Review agencies operating in RI
 - Ensure those agencies are following applicable legal requirements

- Office of the Health Insurance Commissioner
 - Oversees activities of licensed insurers
 - Reviews prices of plans
 - Examines health plans
 - Review compliance with state and federal laws
 - Investigates consumer complaints
 - Created in 2004 segregating health insurance from other insurance regulation via Department of Business Regulation

- Affordable Care Act mandates tighter controls on independent review organizations
 - Transfers would coincide with efforts to meet that standard
 - December 31, 2017 deadline

- Adopt federal external appeal requirements
 - External reviews are conducted by independent review organizations
- Streamline state's internal appeal requirements
- Adopt state law with federal rules for pharmacy and non-formulary denials and appeals

- FY 2018 budget transfers two positions
 - Funded from an assessment of staff time used during certification or recertification process
 - There are currently 79 health care plan utilization review companies
 - Their reports are monitored quarterly
 - There are 110 health plans certified
 - Recertification is done every 2 years

- New England Comparison
 - Certification of utilization review companies is a function of insurance division/department
 - Rhode Island appear to be outlier
 - Massachusetts Division of Insurance

 Connecticut – Insurance Department
 DOH research suggests majority of states are through insurance related entities



Article 6 – Government Reform

- Directors' Salaries
- Employee Protection
- Disclosure of Tax Information

Article 6 – Directors' Salaries

Directors' salaries

- Repeals legislation that requires Administration to refer proposed salaries for cabinet directors to Assembly by the last day in April following a March public hearing
 - If Assembly does not act, goes into effect
- Compensation would be determined by Governor
- Budget does not assume any raises for FY 2018

Article 6 – Directors' Salaries

- FY 2016 proposal: would be determined by the director of DOA
- Not approved by 2015 Assembly
 - Provided one-time extension
 - July 2015 approved raises for 6 cabinet directors
- FY 2017 proposal: similar to Office of Governor staff and receive COLA

Article 6 – Directors' Salaries

Received Raises	No Raises	
BHDDH	Administration	
Business Regulation	Children, Youth & Families	
Environmental Management	Corrections	
Human Services	Emergency Management	
Labor & Training	Health	
Transportation	Health & Human Services	
	Public Safety	
	Revenue	

Article 6 – Employee Protection

- Current law provides employee protection in new positions
 - If dismissed during probationary period, can return to former position
- Article subjects return to the prior position at the discretion of that position's appointing authority
 - Excludes positions covered by CBA

Article 6 – Disclosure of Tax Info.

- Section 4 permits tax administrator to share information with the Office of Internal Audit
 - For purpose of detecting and preventing fraud
- Information may be from:
 - Tax reports
 - Returns
 - Audits

Article 6 – Disclosure of Tax Info.

- 2016 Assembly consolidated internal auditing functions in Office of Management and Budget
 - FY 2017 enacted budget assumes revenues of \$5.0 million from fraud and waste detection
 - FY 2018 recommended budget assumes expenditure credit of \$3.5 million

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